# **Quality Management Plan**



# **Drinking Water Bureau**

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QTRAK # 25-040

Expiration Date 2/14/2026

# **New Mexico Environment Department Drinking Water Bureau Quality Management Plan**

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# **Revision Control Table**

Rev No.	Date	Revised By	Revision Comments/Description of Change
0	1/16/2024	C. Pilar	New QMP composed due to QMP 5-year term expiration and fulfill EPA's requirements for States to further develop quality assurances by implementing State Quality Programs governed by EPA's new/updated State-wide Quality program policies, procedures, and standards.
1	7/22/2024	B. Anderson C. Pilar	Revisions reflect internal re-organization of DWB Quality Program, reassignment of the QAM from the DWB Bureau Chief to the DWB Water Conservation Fund Manager and inserted updated organization charts for submission of the QMP to EPA for full review & approval of new/updated QMP.

# List of Abbreviations & Acronyms

ASD Administrative Services Division

AWIA American Water Infrastructure Act

CFR Code of Federal Regulations

DFA Department of Finance and Administration

DoIT Department of Information Technology

DWB Drinking Water Bureau

DWSRF Drinking Water State Revolving Fund

IT Information Technology

NM New Mexico

NMAC New Mexico Administrative Code

NMED New Mexico Environment Department

NMSA New Mexico Statutes Annotated

OIT Office of Information Technology

PAG Program Administration Group

PWS Public Water System

PWSS Public Water System Supervision

QA Quality Assurance

QAC Quality Assurance Coordinator

QAM Quality Assurance Manager

QAPP Quality Assurance Project Plan

QC Quality Control

QMP Quality Management Plan

SDWA Safe Drinking Water Act

SDWIS Safe Drinking Water Information System

SOP Standard Operation Procedure

U.S. EPA	United States Environmental Protection Agency
UOCP	Utility Operator Certification Program
WCF	Water Conservation Fund

#### **Essential Definitions**

**Environmental Information**— Includes data and information that describe environmental processes or conditions. Examples include but not limited to:

- Direct measurements of environmental parameters or processes.
- Analytical testing results of environmental conditions.
- Information on physical parameters or processes collected using environmental technologies.
- Calculations or analyses of environmental information.
- Information provided by models.
- Information compiled or obtained from databases, software applications, decision support tools, websites, existing literature, and other sources.
- Development of environmental software, tools, models, methods, and applications.
- Design, construction, and operation or application of environmental technology.

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**Environmental Information Operations (EIO)**—A collective term for work performed to collect, produce, evaluate, compile, or use environmental information and the design, construction, operation, or application of environmental technology.

**Group Managers (GMs)** – Are DWB Managers who supervise various projects under the federally and state funded environmental programs within their respective group.

**DWB Management Team** –Includes all DWB Group Managers collectively as a whole, this includes the Bureau Chief and the DWB Financial Manager.

**Must, Shall, Will**—Denotes mandatory requirements.

**Quality**—The totality of processes, procedures, features, and characteristics of a product or service that depend on its ability to meet the stated or implied needs and expectations of the user.

**Quality Assurance (QA)**—Management of an integrated system of activities involving planning, implementation, documentation, assessment, reporting, and quality improvement to ensure that a process, item, or service is of the type and quality needed and expected by the organization.

**Quality Control (QC)**—The overall system of technical activities that measures the attributes and performance of a process, item, or service against defined standards to verify that they meet the stated requirements; operational techniques and activities that are used to fulfill requirements for quality.

**Quality Assurance Coordinator (QAC)-** The QAC provides administrative assistance and support to the Quality Assurance Manager for the bureau's Quality Program and the Drinking Water Laboratory Certification Program.

**Quality Assurance Manager (QAM)-** The Drinking Water Bureau individual designated as the principal manager within the bureau who has oversight authority and responsibilities for planning, documenting, coordinating, and assessing the effectiveness of the Quality Program for the Bureau.

**Quality Assurance Project Plan (QAPP)**—A planning document related to a project that describes in comprehensive detail the necessary QA/QC requirements and other technical activities that must be implemented to ensure that the results of the work performed will satisfy the stated performance and acceptance criteria.

**Quality Management Plan (QMP)** — A formal document that describes a Quality Program in terms of the organizational structure, functional responsibilities of management and personnel, lines of authority, and required interfaces for those planning, implementing, and assessing all activities conducted.

**Quality Program**—The totality of management controls, processes, and documentation in DWB planning, implementation, and assessment for ensuring the quality of Bureau's environmental information operations products and services.

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# 1 QUALITY MANAGEMENT AND ORGANIZATION

#### 1.1 PURPOSE

This Quality Management Plan (QMP) describes the organizational structure, roles, and responsibilities within the DWB Quality Program. The QMP is the guidance manual the Drinking Water Bureau (DWB) uses to design, document, and implement DWB's Quality Program.

The Quality Program includes the process of planning, implementing, and assessing the quality assurance, quality controls, and standard operations within our federally supported programs ensuring environmental information operations products and services are of known and documented quality and adequate for its intended use.

The QMP supports strategic goals to fulfill our mission to protect, preserve, and improve New Mexico's drinking water quality through compliance of the "Safe Drinking Water Act" and by adopting quality policies and procedures of the United States Environmental Protection (EPA) <u>Quality Program</u> required nation-wide for State Quality Programs.

#### 1.2 APPLICABILITY

The achievement of quality in environmental programs is the responsibility of all DWB staff, external contractors, and other applicable entities whose work is directly related to the collection, analysis, and use of environmental data for New Mexico regulatory environmental programs. The work conducted on behalf of EPA is bound by all, or part, of the requirements delineated in this QMP as applicable.

#### 1.3 QUALITY STATEMENT

The New Mexico Environment Department (NMED) Drinking Water Bureau (DWB) is strongly committed to sound science and Quality Assurance (QA) practices, and to the oversight and requirements for quality management activities within our federally regulated programs. To ensure accurate and precise collection of environmental data, documentation, and data evaluation DWB staff are responsible for conducting required Quality Assurance/Quality Controls (QA/QC) as described in this QMP.

Environmental data is critical to environmental planning and decision-making concerning management of the environment and risk reduction. It is pertinent that decision makers know the environmental data generated by DWB's programs is accurate and precise when making these decisions.

The DWB Quality Program policy aims to meet strategic planning and priority goals for quality assurance management, thus ensuring deliverance of safe, clean, drinking water to New Mexico citizens. This ensures the protection of drinking water systems through prudent compliance of the "Safe Drinking Water Act" and New Mexico "Water Quality Act" drinking water regulations.

The intended use of environmental data will be defined before the collection efforts or other activities begin. As a result, appropriate quality QA/QC measures will be applied to ensure environmental information of a quality commensurate with project objectives. When possible, the potential environmental data quality needs of known secondary users will also be considered when determining data quality objectives. The required level of environmental information quality, the specific QA/QC activities

necessary, and the environmental information acceptance criteria will be explicitly described in the individual Quality Assurance Project Plans (QAPPs)

Fulfilling our quality statement through established goals and commitment to the quality in environmental programs contributes to public health and safety, economic development, efficient use of public monies, technical credibility, and a recognition of excellence. The Bureau shall act in accordance and serve with the highest standards of ethics, accountability, efficiency, and responsiveness to the citizens of New Mexico (NM), regulated communities, and staff by:

- Practice a factual approach to decisions and base decisions on the law, common sense, sound science, and fiscal responsibility.
- Use a system approach to quality management and ensure that regulations are necessary, effective, and apply regulations clearly and consistently.
- Continual improvement and implementation of a Quality Program that guides QA planning and quality control activities for individual projects or programs.
- Ensure consistent, just, and timely enforcement when environmental laws are violated.
- Document, record, and control the change points at each stage to certain data components, necessary for all decision-making in that program, are collected and reported accurately.
- Hire, develop, and retain a high-quality, diverse workforce.
- Create, nurture, and develop staff competencies, creativity, empowerment, and quality accountability by continuous education and training.
- Ensure meaningful public participation in the decision-making process.
- Promote and foster voluntary compliance with environmental laws and provide flexibility in achieving environmental goals.
- Continual improvement and use of customer and staff feedback to previous process for enhanced Quality Assurance standards.
- Provide outstanding service and product quality to achieve our endeavors for long-term success and sustained improvements.
- QA practices and procedures will be implemented in the most cost-effective manner possible without compromising quality.
- Ensure contractors adopt Quality Assurance through use of appropriate QAPPs.

The DWB Management Team, which consists of the Bureau Chief and Group Managers, along with the Quality Assurance Manager (QAM), is responsible for the implementation of this QMP and oversight of the Quality Program. The QAM will assess the implementation of this QMP annually and provide a report to the DWB Management Team to ensure sufficient resources are dedicated to supporting the QMP and Quality Program. The approval of the QMP by the DWB Management Team represents their commitment to quality management, principles, practices, and resource allocation of the DWB's Quality Program.

The current version of the Quality Management Plan is available electronically at <a href="https://www.env.nm.gov/drinking\_water/">https://www.env.nm.gov/drinking\_water/</a>. The Quality Management Plan has been prepared in accordance with the following:

- EPA IT/IM Directive Policy, Directive No. <u>CIO 2105.4</u>"Environmental Information Policy," (March 20, 2024).
- EPA IT/IM Directive No. <u>CIO 2105-P-01.4</u> "Environmental Information Quality Procedure" (March 7, 2023 March 20, 2024).
- EPA IT/IM Directive No. <u>CIO 2105-S-01.1</u> "Quality Management Plan Standard," (March 20, 2024).
- EPA IT/IM Directive No. <u>CIO 2105-S-02.1</u> <u>Quality Assurance Project Plan Standard (April 3, 2024).</u>

#### 1.4 QUALITY PROGRAM RESOURCE ALLOCATION

All decisions regarding QAM training and resources allocated to the quality program are made by the Bureau Chief and Quality Assurance Manager. A key factor to the success of the Quality Program is that DWB management understands the importance of quality assurance in EIO and utilizes resources to further develop bureau-wide Quality Program and QA training. This includes training for managers, supervisors, team leads, and staff who develop and maintain project specific QAPPs and standard operating procedures (SOPs) for technical activities to accomplish the goals of the Quality Program.

# 1.5 QUALITY PROGRAM STRUCTURE & COMPONENTS

The Quality Program includes the process of planning, implementing, and assessing operations to assure that program activities are well planned and designed to address the needs and goals of the individual projects. This will support decisions made based on analytical data and facilitate the timely identification of problems and implement corrective actions.

DWB quality components, requirements, and specifications for environmental programs and projects, planning and implementation tools, assessment and response activities are established in state and federal statutes. The environmental programs covered under this QMP are implemented according to specifications and instructions contained in grant work plans, contractual agreements, program, and project QAPPs, sampling and analysis plans, SOPs, and appropriate Data Quality Objectives (DQO) systematic planning processes are documented in our project specific QAPPs.

Assessments of environmental programs provide the feedback and information used in planning and implementing environmental programs and projects, accreditation of laboratories, and in improving the EIO quality systems. Part 8 of the QMP specifies procedures for planning assessment of programs, types of assessments, and approval processes that set forth procedures for conducting annual internal audits and reporting of any findings to the DWB Management Team.

# 1.6 NEW MEXICO ENVIRONMENT DEPARTMENT QUALITY PROGRAM STRUCTURE & ORGANIZATION CHARTS

The department is a cabinet level regulatory agency of the State of New Mexico. The NMED Cabinet Secretary is appointed by the Governor and oversees the day-to-day operations of the department and responsibilities of Quality Programs reside in the Office of the Secretary.

The Department is divided into four (4) environmentally related Divisions and one Administrative Services Division, each of which is managed by Directors and Deputy Directors. Divisions are composed of one or more programmatic areas called Bureaus. Each Bureau is managed by a Bureau Chief that has ultimate responsibility for ensuring that the mission of their Bureau is conducted in accordance with programmatic objectives.

Through the delegation of the Cabinet Secretary the Water Protection Division (WPD) Director has designated the Drinking Water Bureau Chief to develop and oversee the Quality Program for the Bureau's environmental programs. The Drinking Water Bureau Chief has in turn delegated these responsibilities to the DWB Quality Assurance Manager. The Quality Program is organizationally independent of operational programs and activities within the Bureau. For purposes of this document and through delegation orders, the WPD Division Director and DWB Bureau Chief are collectively referred to as senior management herein after.

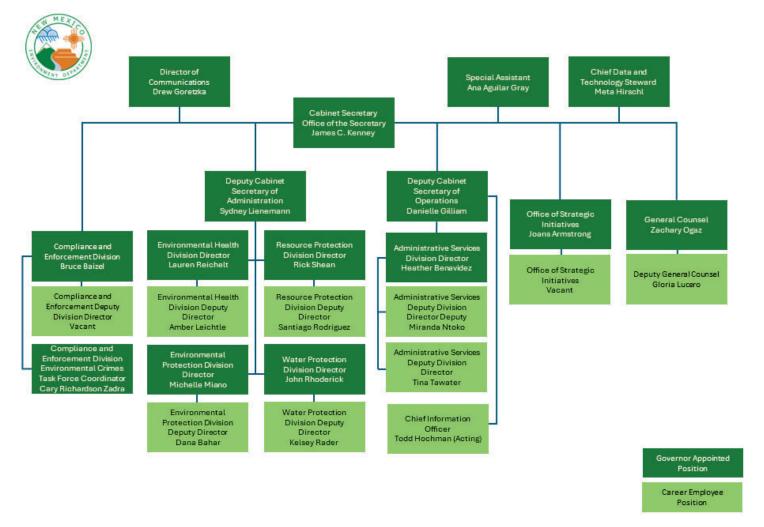


Figure 1-1: NMED – Office of the Secretary Organization Chart

Last updated: September 1, 2024

### 1.7 DRINKING WATER BUREAU QUALITY STRUCTURE & ORGANIZATION CHARTS

The Quality Program is organizationally independent of operational programs and activities within the Bureau and has sufficient access and authority to coordinate development and implementation of the agency's quality system. The DWB Management Team has the authority to develop and oversee environmental grants, programs, and projects. The DWB Management Team has access to all work areas and sufficient authority initiate and facilitate solutions to quality problems and to verify the implementation of solutions to problems and implement QA Project Plans (QAPP) within their respected program(s) and/or has designatory authority to assign Supervisors or Team Leads from each environmental program to develop QAPPs under the authority of this QMP.

The DWB is within the NMED Water Protection Division, and the Bureau is organized into four (4) Groups:

- 1. Program Administrative Group (PAG).
- 2. Public Water System Supervision Group (PWSS).
- 3. Sustainable Water Infrastructure Group (SWIG).
- 4. Water Conservation Fund Group (WCF).

Figure 1-2: Drinking Water Bureau - Quality Program Organization Chart

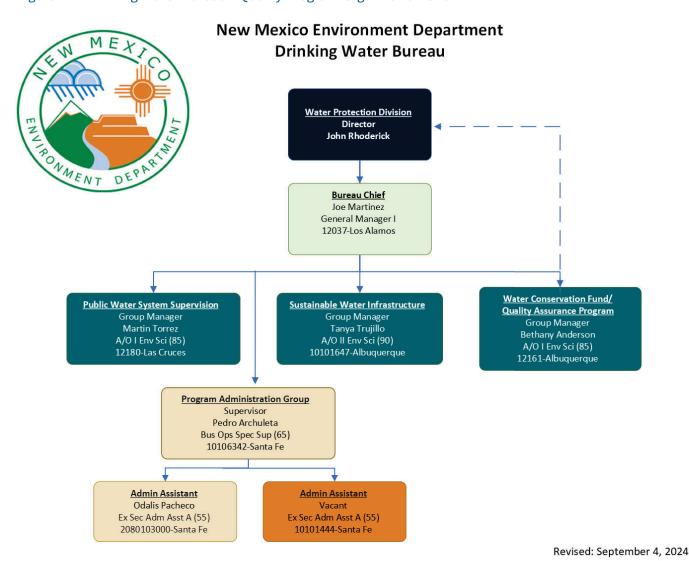
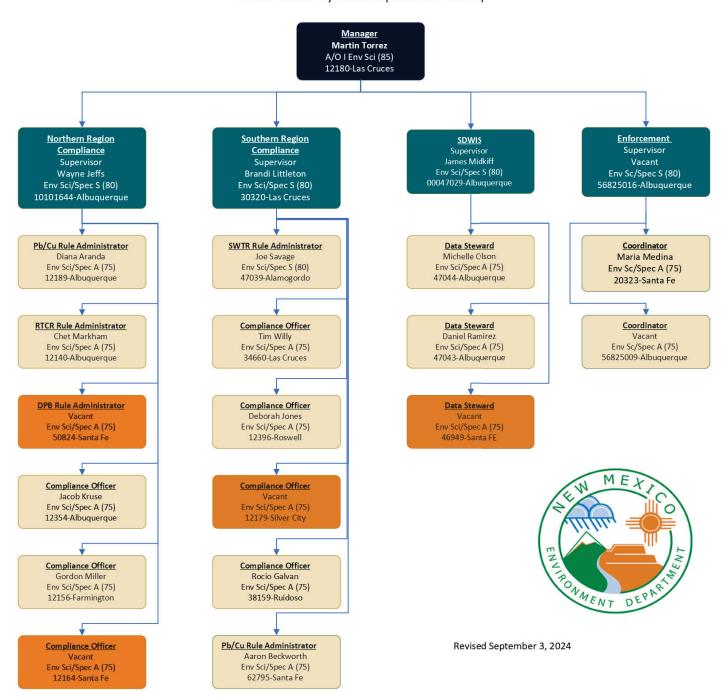


Figure 1-3: Drinking Water Bureau - Public Water Supervision Group

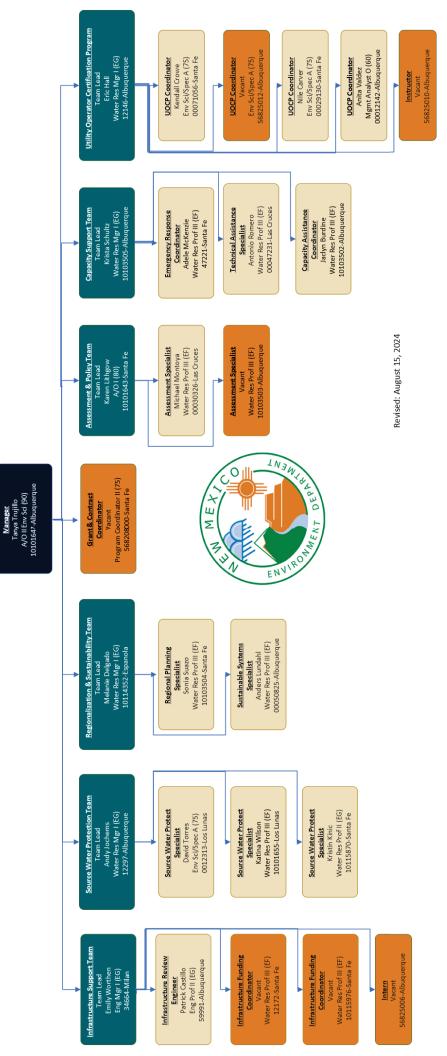
New Mexico Environment Department
Drinking Water Bureau
Public Water System Supervision Group



Revision Date: 9/11/2024

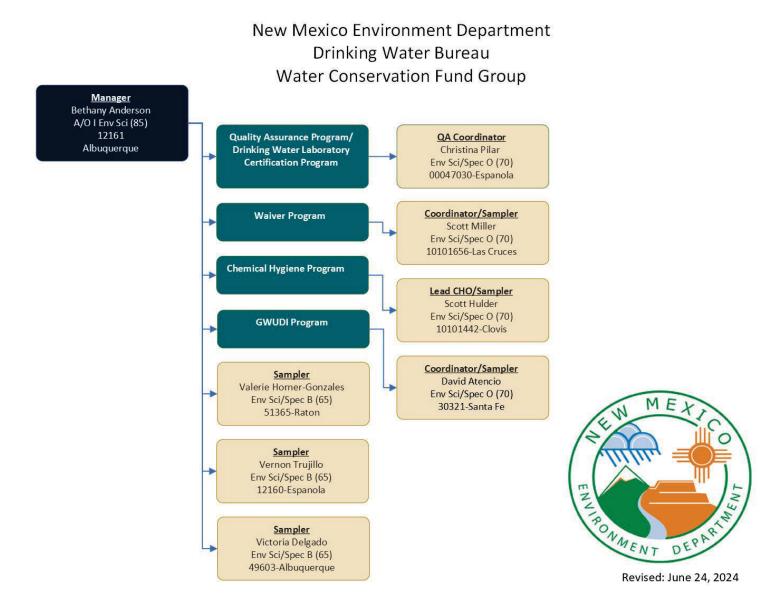
Figure 1-4: Drinking Water Bureau- Sustainable Water Infrastructure Group

New Mexico Environment Department Drinking Water Bureau Sustainable Water Infrastructure Group



Page 19 of 45 Note: This QMP is reviewed annually for content relevance and clarity.

Figure 1-5: Drinking Water Bureau - Water Conservation Fund Group



# 2 QUALITY PROGRAM ROLES, RESPONSIBILITIES & AUTHORITIES

The following sections describe the responsibilities and authority of the Quality Assurance Manager (QAM) and DWB Management Team.

#### 2.1 DWB QUALITY ASSURANCE MANAGER

The Quality Assurance Manager (QAM) is selected by, and reports to, the Bureau Chief. The QAM fulfills three (3) roles within the Bureau for our federal and state regulated programs; 1) serves as the Quality Assurance Officer (QAO) for the Bureau's Quality Program, 2) serves as the Water Conservation Fund Group Manager, and 3) serves as the Certifying Authority for the Drinking Water Laboratory Certification Program.

The QAM serves as the QAM full-time and has Quality Management authority, along with DWB's Management Team, for oversight of the Bureau's Quality Program. (EPA, IT/IM Directive No: CIO 2105-S-01.0).

If the QAM is not entirely independent of program environmental information operations and EIO programs any programs the QAM oversees will be assessed and audited by the DWB Bureau Chief to ensure independence between QAM responsibilities and EIO program responsibilities. The QAM has the authority and responsibility for conducting assessments of the Bureau's Quality Program. In the case the QAM position becomes vacant, the Bureau Chief, or designee, resumes oversight responsibility for the Quality Program. The QAM – QA related responsibilities are:

- Oversee and assess the Bureau's Quality Program.
- Maintenance of DWB's Quality Management Plan.
- Serves as point of contact for EPA regarding inquiries and submission of this QMP,
   QAPPs, and the Quality Program.
- Represents senior management's goals, vision, and quality assurance commitment for the quality program.
- Assists Group Managers with maintenance of DWB's Quality Assurance Project Plans (QAPPs) and submission of QAPPs to EPA for approval.
- Development and implementation of a Quality Assurance training program, and document QA related training completed by staff.
- Development and implementation of an internal DWB audit and assessment program.
- Keep current with all DWB program state & federal regulations to ensure QA/QC requirements are implemented.
- Keep current with quality management training & certifications for environmental programs related to ASQ/ANSI E4:2014 (R2019).
- Communicate changes and additions to QA standards, policies, and procedures to affected program areas.
- Ensure quality-related issues are addressed by the appropriate level of agency management.
- Continuously encourage the development and awareness of QA within DWB.

# 2.2 QUALITY PROGRAM SENIOR MANAGEMENT

The DWB Bureau Chief (BC) is selected by and reports to the WPD Director. The BC has executive authority and is assigned specific executive authority designated by the NMED- Cabinet Secretary established within the" New Mexico Environment Department – Office of The Secretary Delegation Order", (effective February 19, 2024), for the Bureau and the Quality program.

The BC has authority to redelegate the Quality Program responsibilities to a selected an individual as the QAM. In the absence of a QAM the DW BC shall assume the duties of the QAM and oversee the Quality Program.

The QAM provides policy definition, leadership, and oversight for the Quality Program throughout the bureau and serves as the overall authority for directing activities in accordance with program policy. In the case that the of a QAM position becomes vacant, the BC shall assume oversight responsibilities of the Quality Program

#### 2.3 DWB GROUP MANAGERS

DWB Group Managers (GMs) are selected by and report to the DWB BC. DWB GMs oversee all aspects of their respective EIO program operations, are authorized to manage ongoing environmental programs, and are accountable for the successful completion of program-related tasks and objectives. With assistance from the QAM and the QA Coordinator the GMs are responsible for project specific QAPPs and SOP development and maintenance for their managed programs.

GMs shall meet the responsibilities and duties of the agreed upon outputs presented in EPA assisted programs, grant funding terms & conditions in extramural agreements, contracts & Memorandum of Understanding Agreements, Voluntary Programs, and QA & QC environmental information operations.

GMs QA related responsibilities:

- Supervise technical project staff that defines project objectives and data quality requirements, develop work plans, review data, and develop and assess standard operating procedures.
- Develop and initiate execution process for contracts and intergovernmental agreements.
- Review all contracts and agreements to ensure that they conform to accepted QA/QC procedures, and all QA/QC requirements mandated by cooperative agreements with federal agencies.
- Maintain a thorough knowledge of program work activities, commitments, deliverables, and time frames. Ensure the quality of the information generated meets the acceptance or performance criteria of the project throughout the implementation and assessment of the project.
- Advise supervisory staff when program timetables, tasks, and coordination procedures are not being met and provide feedback to supervisory and staff as necessary regarding the performance of grant and project management.

- Evaluate and concur with proposed corrective actions and how corrective actions will be documented and verified – as well as receive and maintain assessment records; monitor the implementation of corrective actions.
- Elevate problems and issues requiring resolution to the BC for disposition, when appropriate. Recommend to the BC, if they believe work should be stopped to safeguard programmatic objectives, worker safety, public health, or environmental protection.
- Coordinate with the QAM and QA Coordinator on internal EIO program assessments to monitor the effectiveness of the program quality system.
- Establish and implement acceptance or performance criteria appropriate for the regulations involved during the planning of the project. (These acceptance or performance criteria will be noted in the QAPP and will be used to define data quality requirements).
- As applicable, delegate the development and maintenance of the program QAPPs and SOPs to supervisors and team leaders.
- Determine the acceptability of all QAPPs and SOPS before approval and implementation and assure the overall quality and integrity of all data generated within their programs.
- Provided oversight of all QA related field and laboratory functions. Implementing any changes that were noted in the Quality Assurance Status Report.
- Develop necessary lines of communication and good working relationships between the lead staff of other divisions, bureaus, contractors, and organizations participating in a program.

# 3 PROGRAMS SUPPORTED BY THE QMP

#### 3.1 DWB PROGRAMS & PROGRAM PROJECTS

DWB has implemented a Quality Program designed to produce the type and quality of data required by EIO programs. Environmental data used in Bureau decision-making will be of known and documented quality and will meet specific program- and project-level requirements.

The Quality Program includes components that establish requirements and specifications for environmental programs and projects, planning and implementation tools, and assessment and response activities. The environmental programs listed below are implemented according to specifications and instructions contained in grant work plans and contractual agreements, this QMP, program or project QAPPs, SOPs. GMs oversee the following DWB programs and projects supported by this QMP are as follows.

# 3.1.1 Program Administration Group

The Program Administration Supervisor oversees the Administrative Team.

Table 3-1: Administrative Services - Program Activities

PAG Program	Activities
Administrative Team	Provides general administrative support for the bureau, maintains DWB vehicle fleet, assists in supply orders, answers DWB main phone line, and processes mail.

# 3.1.2 Public Water System Supervision Group

The PWSS GM oversees the:

- Compliance Team.
- Enforcement Team.
- Safe Drinking Water Information System (SDWIS).

The PWSS GM, Compliance Supervisors, and Data Team Supervisor are responsible for verifying that all applicable activities comply with the provisions of this QMP and the QAPP for <u>Sanitary Surveys of Public Water Systems</u>.

Table 3-2: Public Water Supervision Group - Program Activities

PWSS Program	Activities		
Compliance Group	The compliance group manages compliance activities statewide. Compliance staff are assigned to either the Northern region or the Southern region. Each regional compliance team is led by a Region Team Supervisor that oversees compliance activities. Compliance Officers conduct sanitary surveys, make compliance determinations, issue Notices of Violation, and participate in enforcement and technical assistance activities. The compliance group includes field staff and compliance officers that act as "rule administrators", who are dedicated to managing regulatory compliance of specific federal SDWA rules, including the Lead and Copper Rule Revisions (LCRR), Revised Total Coliform Rule (RTCR), Disinfection By-Products Rule (DBPR), Consumer Confidence Report (CCR), and the Surface Water Treatment Rule (SWTR). Rule Administrators oversee compliance for their assigned rules for the entire state.		

SDWIS Group	The Safe Drinking Water Information System group is led by the SDWIS Supervisor who oversees a team of data stewards. Data stewards ensure that information is properly and consistently entered or uploaded to SDWIS to meet federal reporting regulations. Data stewards also provide support in the approval of lab invoices/statements, ensuring labs are properly paid by the WCF.				
Enforcement Group	The enforcement group currently only consists of one Enforcement Coordinator. The Enforcement Coordinator issues and tracks administrative compliance orders, penalties for violations, including court ordered compliance, using the Enforcement Targeting Tool.				

# 3.1.3 Sustainable Water Infrastructure Group

The program administrative group the GM oversees the:

- Assessment & Policy Team.
- Infrastructure Support Team.
- Capacity Support Team.
- Source Water Protection Team.
- Regionalization & Sustainability Team.
- Utility Operator Certification Program.
- Grant & Contract Coordinator

Table 3-3: Sustainable Water Infrastructure Group - Program Activities

SWIG Program	Activities				
Assessment and Policy	Provides capacity assessments for new and existing systems; serves as the lead for				
Program	development of a new risk and needs assessment program; oversees the Sanitary Projects Act (SPA) revision and regulation development and provides guidance for the SPA; conduct surveys of infrastructure needs and rates to help with policy decision; provides board member training				
Infrastructure Support's engineering program	Reviews plans for construction projects for new and existing PWS to ensure that they follow the SDWA, America's Water Infrastructure Act (AWIA), and the National Primary Drinking Water Regulations. The team's funding specialist provides guidance to PWS, serves as the subject matter expert for the Drinking Water State Revolving Fund (DWSRF), and co-manages the state's loan program with the New Mexico Finance Authority				

Capacity Assistance Program	Works with PWS to develop and maintain system technical, managerial, and financial capacity; provides compliance assistance to PWS; and assists PWS with emergency situations. The team also oversees the Area Wide Optimization Program and helps with development of emergency response and risk/resilience plans.				
Source Water Protection	Assists water systems with development of source water assessments and protection				
Program	plans, updates the contaminant source inventory, performs limited studies of potential or existing contaminants including emerging contaminants, conducts NEPA reviews, and helps with climate change resilience plans.				
Regionalization and	Works to promote regionalization projects and collaboration; works with stakeholders				
Resiliency Program	to review policy and build support for regionalization. The team also works to assist community water systems with resiliency strategies for dealing with the impacts of climate change and developing long-term plans.				
Utility Operator Certification Program	Oversees the certification process for all water and wastewater operators including training credits, exams, renewals, and equivalencies. UOCP also ensures that operators follow state utility operator regulations.				
Grant & Contract Coordinator	This position is responsible for coordinating with the DWB Management Team to develop and manage multiple federal grants and several drinking water related contracts, which are intended to provide high level support to public water systems and certified water and wastewater operators, and ultimately, provide support in achieving, maintaining compliance, and ensuring long term sustainability.				

# 3.1.4 Water Conservation Fund Group

The GM oversees the:

- 1. Sampling Team.
- 2. Drinking Water Laboratory Certification Program.
- 3. Chemical Hygiene Program.
- 4. Waiver Program.
- 5. Ground Water Under the Direct Influence (GWUDI) of Surface Water Program.

The DWB Sampling Team is administered under the Water Conservation Fund (WCF) Group, as it is the Water Conservation Fee that provides funding for compliance monitoring of the public water systems. The DWB Sampling Team has the primary responsibility for collecting drinking water samples for compliance and tracking monitoring schedules; however, various employees within the DWB are certified to collect drinking water samples, if necessary, and all staff must adhere to the requirements to the NMED DWB QAPP for Drinking Water Sampling.

The Group Manager serves as the State of New Mexico Drinking Water Laboratory Certification Program's Certification Authority and oversees the program in its entirety.

The WCF Group also maintains the following programs within DWB: Chemical Hygiene Program, Waiver Program, and the Ground Water Under the Direct Influence (GWUDI) of surface water.

Table 3-4: Water Conservation Fund Group - Program Activities

WCF Program	Activities
State Certified DWB	These samplers are responsible for collecting drinking water samples at PWS entry points
Sampling Team	for compliance with the monitoring requirements of the EPA Standard Monitoring
	Framework. The GM ensures all compliance samples are taken in accordance with the
	Safe Drinking Water Act (SDWA) and 20.7.10 New Mexico Administrative Code (NMAC) requirements.
Drinking Water	The Quality Assurance Coordinator (QAC) is responsible for the daily administrative
Laboratory Certification	operations of the Drinking Water Laboratory Certification Program. Responsibilities
Program	include overseeing the application process from beginning to end, Point of contact for
	laboratories assistance, inquiries. Performs data entry, evaluation, and maintains the
	program's microbiological and chemical laboratories tracking logs and Proficiency Testing
	database.
Chemical Hygiene	The Chemical Hygiene Plan for NMED Drinking Water Bureau field office laboratories are
Program	maintained and enforced by the lead Chemical Hygiene Officer (DWB sampler) and the
	WCF Manager. Each DWB field office laboratory has an assigned Chemical Hygiene Officer
	(DWB sampler) who is responsible for ensuring the maintenance and implementation of
	this plan.
Waiver Program	To minimize costs of collection and analysis, DWB has established a chemical waiver
	program guided by the "Vulnerability Assessment Guidance Manual" completed in 1994.
	Chemical waivers minimize costs in cases where it has been established that no harm to
	the source water quality or public health exists.
GWUDI Program	Ground Water Under the Direct Influence of surface water occurs when the groundwater
	source receives direct surface water recharge. This could lead to contamination of
	groundwater from surface water pathogens, which are usually not found in true
	groundwaters. DWB uses this program to identify sources vulnerable to direct surface
	water influence.

# 4 COMPLIANCE WITH FEDERAL & STATE POLICIES, PROCEDURES, STANDARDS & REGULATIONS

# 4.1 EPA REGULATIONS, POLICIES, PROCEDURES & STANDARDS RELATED TO THE QMP

The following EPA policies, procedures, standards, and regulations pertinent to the EIO and are mandatory of our Quality Program. These citations are valid at the time this QMP was developed. Since these documents are subject to periodic review, users of this Policy should refer to the most recent version. The QAM, or designee, will review and update any active links within the QMP on an annual basis.

# 4.1.1 Federal Regulations

- 5 U.S.C. App.; Pub. L. 98–80, 84 Stat. 2086 (Reorganization Plan No. 3 of 1970 Appendix).
- 42 U.S.C. § 300f–300j, Safe Drinking Water Act.
- 2 CFR Part 1500: "Performance and Financial Monitoring and Reporting".
- 2 CFR Part 1500: <u>Uniform Administrative Requirements. "Performance and Financial Monitoring and Reporting"</u>
- 2 CFR Part 1500.12: "Uniform Administration Requirements, Cost Principles and Audit Requirements for Federal Awards, Quality Assurance".
- 40 CFR Part 35: Regulations for state and local assistance provided through EPA grants.
- 40 CFR Part 142: "Requirements for State Primacy".
- 48 CFR Part 46:" Quality Assurance".
- 40 CFR Part 49: "Tribal Authority Rule".
- 48 CFR Part 56: "Quality Assurance for Contracts".
- National Technology Transfer and Advancement Act, (PL 104-113)
- Clinger-Cohen Act of 1996 (PL 104-106)
- 1-41. Mandatory Quality Program Delegation 1200 TN 496 1-41
- Office of Management and Budget Circular A-130, Managing Information as a Strategic Resource
- 1-41. Mandatory Quality Program Delegation 1200 TN 496 1-41
- Office of Management and Budget Circular A-130, Managing Information as a Strategic Resource

#### 4.1.2 EPA Policies

- Environmental Information Quality Policy, March 20, 2024, Directive No: CIO 2105.4
- EPA's Scientific Integrity Policy
- Enterprise Architecture Policy
- Data Standards Policy

# 4.1.3 EPA Policy procedures

- Environmental Information Quality Procedure, March 20, 2024, No: CIO 2105-P-01.4
- Enterprise Architecture IT Standards Procedure EPA CIO 2122-P-03.1
- Data Standards Development Procedures (pdf)
- Enterprise Architecture IT Standards Procedure (pdf)

#### 4.1.4 EPA Standards

- Quality Management Plan Standard, March 20, 2024, No: <u>CIO 2105-S-01.1</u>
- Quality Assurance Project Plan Standard, April 3, 2024, No: CIO 2105-S-02.1

# 4.1.5 EPA QA Related Guidance & QA Documents

- The following link provides resources for development of QA/QC program related documents. <u>Quality Program Directives - Guidance Documents</u>.
- Information on the EPA Quality Program www.epa.gov/quality.
- EPA Solicitation Clauses for DWB extramural contracts and agreements.
- EPA: Guidelines for Ensuring and Maximizing the Quality, Objectivity, Utility, and Integrity of Information Disseminated by the Environmental Protection Agency.
- EPA QA Field Activities Procedures, CIO 2105-P-02.0.
- American National Standard ASQ/ANSI E4:2014 (R2019): Quality Management Systems for Environmental Information and Technology Programs – Requirements with Guidance for Use (May 2019).
- Federal Register Notice on "Revisions to State Primacy Requirements to Implement Safe Drinking Water Act Amendments; Final Rule".

### 4.2 STATE OF NM CODES & REGULATIONS RELATED TO THE QMP

- "Water Quality Act" (NMSA 1978, §§ 74-6-1 to 74-6-17).
- "Sanitary Projects Act" (NMSA 1978, §§ 3-29-1 through 3-29-21).
- Section 9.7A.11 (NMSA 1978) "Cooperation with the federal government; authority of secretary; single state agency status".
- Section 74-1-13 (NMSA 1978) "Compliance with the federal Safe Drinking Water Act".
- Section 6-21A-1 (NMSA 1978) "Drinking Water State Revolving Loan Fund".
- Section 61-33-1 (NMSA 1978) "Utility Operators Certification Act".
- Section 20.7.10 (NMAC) "Applications for Public Water System Project Approval, J. (3) -QA/QC plan".

# 5 CONFORMANCE WITH POLICIES, PROCEDURES, STANDARDS & REGULATIONS

#### 5.1 QA FIELD ACTIVITIES

Field procedures are documented in the QAPPs listed below. These procedures facilitate sample tracking, standardize data entries, and establish the authenticity of the data collected. All field records shall be generated and stored as specified in project specific QAPPs and SOPs. The following QAPPs are active for DWB projects:

- Quality Assurance Project Plan (QAPP) for Drinking Water Samples All drinking water sampling activities performed by NMED DWB samplers and Public Water System certified operators, or contractors are covered within this QAPP.
- Quality Assurance Project Plan (QAPP) for Sanitary Surveys of Public Water Systems All sanitary survey activities performed by NMED DWB staff or contractors are covered within this QAPP.

Proper field documentation ensures that essential and required information is consistently acquired and preserved. Documentation of field activities and chain-of-custody records are done in accordance with EPA QA Field Activities Procedure CIO 2105-P-02.0 to ensure DWB field staff and contractors have procedures that include documentation for the following:

- Staff, and applicable Staff Training
- Document Control
- Records Management
- Sampling and Environmental Data Management
- Field Documentation
- Field Equipment
- Field Inspection and Investigations
- Reports
- Internal Audits
- Corrective Actions

#### 5.2 COMPUTER HARDWARE AND SOFTWARE

DWB is committed to ensuring that computer hardware, software, and networks used to manage data for environmental programs shall be controlled for reliable stewardship of the data. The Bureau complies with EPA CIO 2122-P-03.1 Enterprise Architecture IT Standards Procedure, EPA CIO 2104.1 IT/IM Directive Policy Software Management and Piracy Policy, EPA CIO 2104-P-01-0 Software Management and Piracy Procedure, and the "State Cybersecurity Act, NMSA 1978" applies to all executive agencies, state entities, contractors and subcontractors and meets specific grant terms and conditions for cyber security under 2 CFR 200.331(d).

The NMED Office of Information Technology (OIT) is the Department IT Division responsible for information technology systems, software and hardware that enable automation of the department's mission critical business processes while supporting day-to-day operations for existing systems, databases, networks, telecommunications, and cybersecurity for the Department. The OIT groups that support this QMP are as follows:

- The Office of the CIO Group provides support to the program Bureaus for collaborative development of scopes of work for IT contracts as well as administrative and project management services for IT federal grants awarded through the EPA.
- The Solutions Group is responsible for delivering modern digital technologies to drive the business of the department. Sections in this group are the Web Solutions Section, Application Development Section, and the Geospatial Information Systems Section
- The Web Solutions Section is responsible for delivering publicly available content through our website and incorporating web tools for public use.
- The Applications Development Section is responsible for Tier 2 Support for the vast majority of existing NMED data-driven web applications. The Applications Section also directly supervises Contracted Application Development underway for Bureaus and programs via staff augmentation and works with Full-Service Development Vendors to ensure that NMED technical standards are observed. Applications Section provides data reporting services across all NMED applications and is currently endeavoring to create an API library to facilitate access to public NMED data. The Applications Section also has responsibility for streamlining and modernizing application development processes and procedures for both contracted and in-house development.
- The Geographic Information Systems (GIS) Section is responsible for procuring licensing of GIS software and software support, assisting media Bureaus (air, soils, water) with obtaining and sharing data, both internally and with the public via web maps and mobile apps, creation of GIS standards, and consultation with geoscientists on best practices regarding GIS on projects and requests for proposals.
- The Operations Group is responsible for client and application support, and technology infrastructure for NMED. Sections in this group are the Network and Systems Section, the Data Management Section, and the Client Support Section.
- The Network and Systems Section is responsible for the network and server computing infrastructure for NMED.
- The Data Management Section is responsible for the operation, maintenance, and safeguarding of the department-wide database management systems.
- **The Client Support Section** is responsible for first level support for all department PCs, printers and copiers, desktop software, network troubleshooting, managing user access, and managing telecommunications requests.
- Authorities
- "Department of Information Technology Act". (NMSA 1978): Chapter 13 Executive
   Department Article 27 Department of Information Technology, §9-27-1 through 9-27-27-1.

- "Cybersecurity Act". (NMSA 1978): Chapter 13 Executive Department Article 27A Cybersecurity, \$9-27A-1 through \$9-27A-5.
- New Mexico Administrative Code (NMAC) Title 1 General Government Administration, Chapter 12 – Information Technology Part 1 through Part 21. Part 21 defines the state's rules as to set forth provisions that apply to all rules adopted by the information technology commission and describes information security operations and management.

#### 5.3 DWB COMPETENCE

### 5.3.1 Competency Demonstration

The Drinking Water Bureau's program includes a statement of competency in its grant work plan and in program/project QA documents. The Bureau maintains records of current organizational charts and position descriptions for applicable DWB staff, contractors, and subcontractors, along with major responsibilities and qualifications and active participation in QA/QC requirements associations with DWB and documented in QA, staff, and contractor/subcontractor files.

DWB recognizes that its most valuable resource is its employees. DWB is committed to hiring well-qualified employees and supporting their training and development so that DWB has confident, highly qualified staff that are effective and work as an efficient team to meet the goals and objectives of DWB's programs.

The Department and DWB prepare functional job descriptions for each DWB position that describes in a brief job description statement; a list of the essential job functions and the percentage of time devoted to each function; physical and environmental demands and hazards; and cognitive, communication, and other job- related demands ensuring proper classification, Fair Labor Standards Act (FLSA) designation, and American Disabilities Act (ADA) accommodations. The NMED Human Resources Bureau (HRB) reviews, approves, and maintains the job descriptions.

The NM State Personnel Office (SPO) provides general qualification guidelines for all state job classifications. These guidelines are used in developing and establishing minimal qualifications through collaborative efforts of the Bureau and the NMED Human Resources Bureau. Each job description specifies minimal requirements which establish educational requirements, work experience, applicable required licenses, skills, knowledge, and other requirements specific to individual job classifications.

#### 5.4 DWB QA & TECHNICAL STAFF TRAINING

The DWB Management Team is responsible for ensuring that DWB staff meet the minimum qualifications specified for a position whenever a new employee is hired. They also ensure that all staff receive appropriate training and attend workshops or other informative events applicable to their job description and position. Managers encourage employees to seek out and attend training courses and workshops. Supervisor approval is required prior to attending any such event and is subject to available resources. Standard Operating Procedures (SOPs) are developed by each Program and implemented through routine training provided by supervisors for primary programmatic decision-making processes.

Training needs are determined annually on a Bureau-wide basis through a "needs" assessment process and on an individual basis by the DWB Management Team in consultation with employees. Training needs

are based on a variety of factors, including data collected from the Bureau's workforce plan, succession plans, statutory requirements, management directives, position requirements, related SOPs, QAPPs, and the employee development plans as part of an employee's appraisal.

The QAM, or designee, is responsible for documenting the completion of training requirements and information pertaining to attendance and completion is maintained as part of the performance management. Employee annual appraisal evaluations identify training and developmental needs to enhance or improve an employee's current performance and to enhance knowledge and future opportunities for the employee.

All DWB staff who perform EIO and ensure QA/QC requirements are implemented within supervised programs and program projects shall take related QA trainings through EPA QA online training courses found at the following links:

- <u>EPA R6 QA Training for Non-EPA R6 Employees</u>. The QAM shall complete all courses and gather certificates of completion.
- EPA QA Training Managing the Quality of Environmental Information

Additional training needs may be specified in QAPPs, and types of training can include courses from core curricula and/or technical, QA, operational, general work skills, employee development, leadership, and management development categories.

#### 5.5 PROCUREMENT OF ITEMS AND SERVICES

The Bureau is committed to ensuring all procurement of items and services shall be controlled and documented to ensure conformance with specified requirements included or referenced in the applicable procurement documents. The acceptability of purchased items and services will be verified and documented. The QAM, along with the DWB Management Team shall ensure programs procurement of goods and services, and third-party contracts and agreements involving environmental information, meet the QA requirements of DWB extramural agreements for EPA's grants and assisted programs terms & conditions listed within Section J – Quality Assurance and comply with 2 C.F.R. § 1500.12 Quality Assurance.

DWB follows procurement procedures in accordance with the New Mexico Procurement Code, Chapter 13, \$13-1-28 through \$13-1-999 [1978]. The purpose of the procurement code is to provide for the fair and equal treatment of all persons involved in public procurement, to maximize the purchasing value of public funds and to provide safeguards for maintaining a procurement system of quality and EIO integrity for applicable extramural agreements, contracts, assistance agreements, interagency agreements, memorandum of understanding, and other cooperative agreements.

The Bureau's financial manager and financial staff oversees the Bureau's financial and purchasing needs, internal procedures for staff travel, contracts, and accounts payable. The DWB financial manager reviews and approves procurement documents before vetting through/to appropriate internal and external purchasing and procurement approval process.

Multiple processes and levels of approval are used to assure the quality of procured products and the quality and integrity of the procurement process. For all procurements, if there are quality requirements or if the product will influence the quality of environmental programs or data, the QAM should be consulted.

In addition to the product or service required, the dollar value of the procurement will dictate the handling. Procurements are managed at three levels, each with its own process and authorizations. They are small purchases, informal purchases (non-competitive process), and formal purchases (competitive process).

#### 5.5.1 Competitive Sealed Bids

Formal purchases require procurements be done through a competitive process using one of the following:

- Invitation to Bid (ITB) require the State Purchasing Division to conduct the procurement through formal sealed bids (NMAC 1.4.1.16, et seq).
- Request for Proposal (RFP) for general services/goods the State Purchasing Division conducts the procurement through formal sealed bids for general services/goods are mixed with professional services.
- RFPs for purely professional services –NMED conducts the procurement through formal sealed bids and oversees the RFP process for professional services in accordance with the NM Procurement Code for competitive sealed bids §§ 13-1-102 13-1-122, NMSA 1978) State Procurement Code Regulations (NMAC 1.4.1.32, et seq).

### 5.5.2 Evaluation of Bids and Proposals

ITB solicitation is managed by the General Services Division (GSD) – State Purchasing Division (SPD). Bid Evaluations are reviewed by the DWB Management Team. The Bureau financial manager will send SPD the DWB Management Team's response with recommendations of bids received. Successful bidders are awarded a contract(s) through an agency specific price agreement managed by SPD and contracts have options to renew annually for up to four years.

RFP solicitation is managed by the NMED Procurement Officer, or designee. The technical evaluation of a RFP, the proposals submitted, and any resulting contract documents are conducted by an evaluation committee to ensure that they are complete and accurate; clearly describe the services needed; describe the associated technical and quality requirements; describe the quality system elements for which the supplier is responsible; and provide for verification of the supplier's conformance to quality requirements. Proposal questions are reviewed by the DWB Management Team for responses, who then make recommendations for successful proposals and professional contract process proceeds. The GSD Contracts Review board will review professional service contracts before forwarding them to the NM Department of Finance for contract finalization.

#### 5.5.3 Procurement Documents

All procurements are defined in writing in one or more procurement documents (such as purchase orders, invitations for bid, requests for proposals, and procurement contracts). These documents specify tasks and product specifications and technical, quality, administrative, and other requirements. All procurements are approved prior to issuance. Approval requirements vary depending on the nature and cost of the item or service being purchased.

QA related documents must ensure adequate quality and, to the extent necessary, require suppliers, contractors, and subcontractors to have QA programs consistent with the DWB Quality Program and project. The DWB Management Team shall review EPA extramural agreements and ensure all specific quality related requirements and clauses list are included within contracts.

# 5.5.4 Acceptance of Items and Services

Items and services received from suppliers are evaluated upon delivery against acceptance criteria contained in procurement documents. The DWB Management Team determines whether acceptance of service deliverables criteria have been met and whether services are adequate and appropriate for use. Supplier deliverables requirements of the Bureau are listed within awarded contracts the scope of work.

Items and services that do not meet acceptance criteria are not accepted for use. Corrective actions are initiated in accordance with state statutes, contract provisions, and the Department's procurement procedures. Corrective actions may range from repair or replacement of defective deliverables to stop work order and/or request to re-award procurements.

#### 5.5.5 Procurement Technical Requirements

Technical requirements are determined by the DWB Management Team, Supervisors, and Team Leads, or designee(s), and technical requirements shall be included in procurement documents and contracts when applicable. Purchases of information technology products and services are also reviewed and approved by NMED- Office of Information Technology (OIT) and/or DoIT when purchase amount meets the DoIT purchase threshold.

# 5.5.6 Procurement Quality Assurance Requirements

QA requirements are determined by DWB Group Management Team, Supervisors, and Team Leads, or designee(s), with the assistance of the grants management section, NMED general counsel, Chief Procurement Officer, contract staff, and QAM. QA related documents must ensure adequate quality and, to the extent necessary, require suppliers, contractors, and subcontractors to have QA programs consistent with the DWB program and project.

The QAM, when applicable, may be required to participate in the procurement process for both presolicitation and post-award phases for all contracts, technical evaluations of contracts, and where quality requirements apply. The QAM shall review program grant agreements, work, plans and ensure specific required terms and conditions are within contracts and related QA documents when appropriate.

# 5.5.7 Procurement Process Summary

Table 5-1: Types of Procurement

Type of			Approving Agency			
Purchase/	Procurement		NMED	GSD-SPD	DFA	Procurement
Service	Description	Values		CRB		<b>Documentation &amp; Process</b>

	I	1				<u></u>
Tangible Goods	Small Purchases for	\$5K - \$20K	Χ	X	Х	DPO, 2 Quotes, best
(Items) &	non-professional					attainable price (NMAC
General	services, construction,					1.4.1.7).
Services	or tangible goods					
	(NMAC 1.4.1.50)					
<b>Tangible Goods</b>	Small Purchases for	\$20K - \$60K	Χ	Χ	Χ	DPO 3 Quotes, best
and General	non-professional					obtainable price or ITB
Services	services, construction,					competitive process, agency
	or tangible goods					PA are awarded contracts for
	(NMAC 1.4.1.50)					four renewal terms (NMAC
						1.4.1.16).
Tangible Goods	Competitive Sealed Bid	>\$60K		Х		ITB (NMAC 1.4.1.16). or RFP
(Items) &	Process					(NMAC 1.4.1.31) process if
General						some professional services
Services						are required
Professional	Small Professional	\$5K - \$60K	Х	X (CRB)	Χ	Must be awarded via
Services	Services Contract					contract, three (3) quotes.
						Contract is valid for 1 year.
Professional	Competitive Sealed Bid	≥ S60K	Х	X (CRB)	Х	RFP successful bidders are
Services	Process			, ,		awarded contracts with terms
						up to 4 years.
Professional or	Memorandum of	Unlimited	Х	Х	Χ	Inter-agency mutual
General	Agreement (MOA)					agreement between NM state
Services						agencies or between state
						agency and federal agency.
Professional or	Memorandum of	No money	Х			Inter-agency mutual
General	Understanding (MOU)	exchanged				agreement between NMs
Services						state agencies or between
						state agency and federal
						agency.

# 5.5.8 Procurement Authority and Guidance

DWB procurements are governed by the following:

- New Mexico Statutes Annotated 1978 (NMSA 1978): Title 1, Chapter 13 Public Purchases and Property, Article 1 – Procurement, §13-1-28 through §13-1-999. Short tile: "Procurement Code"
- New Mexico Administrative Codes (NMAC): Title I General Government Administration, Chapter 4 –
   State Procurement, Part 1 <u>Procurement Code Regulations</u>.

- New Mexico Administrative Codes (NMAC): Title 1 General Government Administration, Chapter 4
   Public Finance, Part 10 Governing Approval of Contracts for the Purchase of Professional Services.
- New Mexico Department of Finance & Administration (DFA) Fiscal Year "Manual of Model Accounting Practices", section FIN-4 Purchasing. Short Title NM DFA MAPS. The Financial Control Division (FCD) of the New Mexico Department of Finance and Administration was created by NMSA 1978, §6-5-1 as amended. FCD prescribes procedures, policies, and processing documents for use by state agencies in connection with fiscal matters. MAPs are required to be followed by all state agencies (NMSA 1978, §6-5-1 through §6-5-6).
- New Mexico General Services Department (GSD) <u>State Purchasing Division (SPD)</u>. The GSD-SPD is focused on providing cost-effective products and services through competitive, open, and transparent purchases. Statewide Pricing Agreements and cooperative contracts are made available for use by NM Governmental entities through Invitation to Bid (ITB) and Requests for proposals (RFP).
- New Mexico General Services Department (GSD) <u>Contracts Review Bureau (CRB)</u>. The CRB responsibility is the review of contracts for professional services with state agencies s and ensures form, legal sufficiency, and budget as to compliance with DFA fiscal rules and policies and GSD procurement rules, regulations, and policies.
- New Mexico Department of Information Technology (DoIT) <u>IT Procurement, Contract, and RFP Procedural Guidance</u>. IT Procurement, Contract, and RFP Procedural Guidance. The DoIT is the Contract, and authority for the state's IT professional service contracts and IT purchases and/or leases for software/hardware which exceed \$20,000.00.

#### 6 DOCUMENT & RECORD PROCESS

The QAM reviews the QMP and the program QAPPs and is responsible for tracking and maintaining other quality program related documents and records. The QMP final content decision and approval is the responsibility of the DWB Management Team. QAPPs are approved and signed by the Group Manager of the group that QAPP applies to and the Bureau Chief. The QMP and QAPPs are reviewed annually and revised, as necessary.

After review and approval, signed copies of the QMP and QAPP are provided to EPA for review and approval. Upon approval by EPA, the QA Coordinator distributes the documents to the appropriate staff and requires everyone to complete and sign an acknowledgement statement indicating that they have received the document and that it is their responsibility to adhere to the requirements included in the document.

Any DWB staff member can propose a policy, procedure or guidance for documentation or revision and will coordinate its first draft. These documents will be developed with input and feedback from all applicable staff within the Bureau. First draft documents are referred to the QA Coordinator for tracking and formatting, review, and non-technical edits. First drafts are reviewed and edited by the originating staff member and the QA Coordinator until the primary Group Manager approves the draft. If applicable they will go to the Bureau Chief for final review/approval. The exception to this is policies. A policy draft is sent first

to the Office of General Counsel (OGC) (using legal request memo) for review and approval. Once approved by OGC, a policy then goes to the Division Director for review and final approval.

All approved operations documents are filed in the appropriate folder on the DWB SharePoint page and/or the Electronic Central File. Approved documents will have approval signatures with dates. Older versions of approved documents will be kept in an archive folder for reference.

Documents that specify requirements, procedures, and instructions affecting the quality of environmental programs shall be adequate for the intended purpose and shall be controlled. QA records will be produced, controlled, and maintained to reflect the achievement of the required quality for completed work and to fulfill statutory, regulatory, and contractual requirements. Records produced by the Bureau and maintained as official records of the State of New Mexico are documented in the agency Records Retention Schedule.

### 6.1.1 Quality Assurance Documents

QA records are items that furnish objective evidence of the quality of items or of activities that have been verified and authenticated as technically complete and correct documents that specify quality-related requirements and instructions may include, but are not limited to, the following:

- QAPPs.
- SOPs that incorporate specific QA procedures in EIO programs/projects.
- Program guidance documents.
- Grant work plans.
- Contracts.
- Data management plans.
- QA records may also include, when applicable, program/project correspondence, photographs, forms, completed, reports, and electronically recorded data.

The QAM, or designee, shall maintain QA records relating to individual projects and shall specify the location and procedures for identifying, verifying, authenticating, handling, retaining, and disposing of these records. The QAM, or designee, shall also maintain a current listing of all types of QA records relating to their respective areas of responsibility.

Table 6-1: Drinking Water Bureau - DWB Records Repositories

Common Name	Location	Description
Central Files (also	DWB Main Office - Santa	Quality system documents prior to 2014.
referred to as Drinking	Fe	All official documents such as records associated with
Water Program Files		compliance and enforcement, sanitary surveys, capacity
(hard copy)).		development, source water assessments, etc. and all related correspondence prior to 2014. Original hard copies of <i>Plans and Specifications</i> records and maps, etc. prior to
		2014.

		All paper copies of drinking water compliance sample chemical analyses results. DWB is initiating a process to have these files sent to the State Archives.
Oversight Files (hard copy)	Area Offices	All original correspondence not associated with primary drinking water categories is retained in the Central Files. DWB is initiating a process to have these files sent to the State Archives.
SDWIS	Electronic database maintained by DWB Staff throughout state	Electronic repository for information specific to individual PWS such as board and operator contact information, inventory information, and information pertaining to monitoring and compliance schedules, violations, and any enforcement or assistance actions.
CERTMAN	Electronic database maintained by DWB	Electronic repository for information specific to individual certified water and wastewater operators in New Mexico. Dataset includes application, contact, payment, approved training courses and credits for each operator, testing grades and assigned system information.
DWB Board Training Database	Electronic database maintained by DWB	Electronic repository for information specific to individual board members and utility managers. Dataset includes approved training courses and credits for each board member or manager, board member contact and assigned system information.
DWB Sample Collection Application	Electronic application maintained by NMED IT Department and SDWIS Team throughout state	Web-based tool that is updated from the SDWIS database daily. Once registered with a password and assigned to a water system sample collectors and PWS operators can view the compliance sample schedules assigned to the water system and automatically prepare a Sample Request Form for any lab that DWB has on contract with all the proper demographic information pulled from SDWIS to minimize any errors.
DWB SWIM Portal Application	Electronic application maintained by NMED IT and the SWIG Community Services Team	Web based tool that allows interested entities to submit a project interest form to request assistance with water infrastructure project funding. This app's current uses include email notifications to staff, project and contact data storage and has report generation abilities.
DWB Shared Folders/ Electronic Central File by Water System	NMED network	Electronic repository of documents for public water systems and all programs after 2014. Quality System Documents including QMPs and QAPPs after 2014.

#### 6.1.2 Official State Records and DWB Record Retention Schedules

As a condition of primary enforcement responsibility, 40 CFR 142.14 requires states have specific record retention periods for all documents, including those generated and/or stored electronically.

Retention and Disposition Public Records (1.21.2 NMAC) designates specific retention periods for all documents considered public records under "The Inspection of Public Records Act" Section 14-2-1 NMSA 1978. In addition, Management of Electronic Records, 1.13.3 NMAC; Public Records, 1.13.10 NMAC; Disposition of Public Records and Non-Records, 1.13.30 NMAC require that state agencies have procedures in place to address document management, protection, retention, and disposal. DWB will retain all records in accordance with, or longer than, the specific requirements as outlined in 40 CFR 142.14 and/or 1.21.2 NMAC.

DWB must maintain records of tests, measurements, analyses, decisions, and determinations performed on public water systems to determine and document compliance with federal and state drinking water regulations. Public records shall be maintained in their original format (paper/digital) and all original records may be digitalized once the state records administrator has approved a plan.

The DWB Management Team and QAM shall ensure identification, verification, authentication, handling, retention, and disposition of documents and records needed to safeguard the legal and financial rights of the State of New Mexico and any person directly affected by activities of DWB including fulfillment of statutory, regulatory, and contractual requirements for environmental programs are procedures fulfilling record requirements implemented. Records produced by DWB and maintained as official records of the State of New Mexico are documented in the agency Records Retention Schedule.

Table 6-2: Drinking Water Bureau - Record Retention Schedule

DWB Records Description	DWB Record Retention Time		
All public water system information and records of decision,	Permanent; archive 5 years from date of		
This includes, but not limited to, inventory records,	system inactivation. Can dispose of full		
inspection/survey reports; compliance determinations; general	system records only if the system is		
correspondence; system complaints, assistance requests;	permanently inactivated.		
construction application submittals; and enforcement actions.			
Compliance data	10 years from date of applicable compliance		
Computatice data	period.		
Utility Operator Licensure Information	10 years from date individual is no longer		
Others Operator Licensure information	certified.		
	3 years from closing of file or applicable		
Financial Records	financial timeframe, i.e., grant period or state		
	fiscal year.		
Contracts/Agreements	6 years from termination date.		
	Retain annual grant/program summary		
Program Records	reports as permanent, otherwise, 5 years		
	from closing of file or applicable financial		

	timeframe, i.e., grant period or state fiscal		
	year.		
Employee Staff and Training Files	3 years after separation of employment.		
Operations Documents	Permanent; archive 1 year from date		
Operations Documents	superseded or obsolete.		
Laboratory Cartification Pagarda	Archive 10 years from date of decertification		
Laboratory Certification Records	from closure.		

# 7 DWB QUALITY PROGRAM MODEL - PLAN, DO, CHECK, ACT (PDCA)

#### 7.1 DWB PROGRAM PLANNING

Requirements for the Bureau's environmental operations are planned in accordance with state and federal laws and rules, agency policies and procedures, and extramural agreement requirements.

Organizational and programmatic requirements concerning environmental programs are defined state and federal drinking water regulations, policies, and procedures. These regulations are the primary planning tool used by DWB to determine goals and define needs and expectations for environmental programs implemented by the Bureau.

Environmental programs and projects are planned through the development of the Bureau's strategic plan and budgets, Drinking Water State Revolving Loan Fund Intended Use Plan (IUP), grant work plans, grant work plans, QAPPs, quality assessment plans, SOPs, Safe Drinking Water Information System (SDWIS), and contracts executed by DWB. These documents implement a systematic planning process. external organizations into measurable specifications and performance criteria.

# 7.1.1 DWB Program Project Planning

Projects that generate, acquire, and use environmental data are planned and developed through QAPPs and SOPs that are structured to provide a planning process that is aligned with regulatory requirements, associated data collection schedules, policies, guidance documents, and clearly identify participant roles and responsibilities including specific tasks for the following:

- QAPPs: The QAM prepares, reviews, maintains, and revises EPA approved QAPPs. The Group Managers participate during the review process to ensure that procedures and policies are current and appropriate to meet program requirements provide clear project goals, objectives, and the procedures used to implement DWB programs as well as define the process for quality assessments. QAPPs conform to requirements contained in EPA Requirements for Quality Assurance Project Plans, EPA QA/R-5. Other project planning documents will conform to program requirements which include adherence to the principles of EPA QA/R-5.
- SDWIS streamlines planning by maintaining sampling schedules, monitoring, and reporting requirements, compliance deadlines, and other information important to planning and implementing DWB programs for each of the approximately 1,100 active public water systems regulated by DWB in New Mexico.

- Environmental data collection operations and work activities are planned according to EPA's
  data quality objectives (DQO) process and are documented in quality assurance project
  plans to ensure that the work processes are implemented as planned and in accordance
  with the established quality system,
- Project SOPs: Are developed by programmatic staff and approved by Group Managers according to specific program requirements and procedures and must be produced in accordance with established document control procedures. SOPs for collection, analysis, and validation of environmental data developed in accordance with program requirements, are reviewed, and revised during the term of the approved QAPP.
- Revisions to SOPs are made as necessary and reviewed in the same manner as new SOPs or as specified in other procedures. New SOPs and revisions to existing SOPs are uniquely identified. Each new SOP (and revision of an existing SOP) must be approved, prior to issuance by the appropriate Group Manager. SOPs will conform to Guidance for Preparing Standard Operating Procedures (SOPs) for Quality-Related Documents (EPA QA/G-6) as applicable.

# 7.2 DWB PROGRAM & PROJECT IMPLEMENTATION (DO)

The DWB Quality Program is decentralized, and individual programs are responsible for ensuring program elements of the QMP are being addressed at each level. One mechanism to address the integrity of the QA system is to conduct program assessments that are conducted at the program level. Program assessments should be conducted by the QAM at least annually where program instituted quality assurance procedures are evaluated and compared to the DWB QMP.

Environmental programs shall be conducted to ensure that customer needs and requirements are met, and products and results are produced in a timely manner. Environmental programs conducted by or on behalf of DWB shall be implemented in accordance with approved work plans. Exceptions, deviations, and changes to these plans shall be approved and documented prior to implementation.

The Bureau ensures environmental work is performed according to plan through the following:

- Program and project planning.
- Ongoing oversight of performance
- Staff performance evaluations

The Bureau 's QMP is reviewed and revised annually by the QAM as applicable for EPA's approval. QAPPs are reviewed by the QAM annually and revised, as necessary. The QAM shall monitor the status of QAPPs, and terms and conditions of grants agreements related to EPA required QA implementation requirements in QAPPs. The QAM will report to DWB's Management Team within 30 days if found that any environmental data operations that do not have current, approved QAPPs.

As part of DWB's quality program, the QAM maintains all QA documents integral to the quality program and shall ensure QA documents are readily available to all staff. Maintenance includes ensuring appropriate reviews and approvals are conducted as well as ensuring that outdated documents are withdrawn. DWB staff input is allowed during QA document review process to ensure that procedures and policies are current and appropriate to meet program requirements.

# 7.3 QUALITY PROGRAM ASSESSMENT & OVERSIGHT (CHECK)

DWB has developed a QA strategy to assess the Bureau's Quality Program. All DWB programs will be assessed at a minimum of once per year. Annual assessments are conducted based on the period when Group Managers/Supervisors/Team Leads have the most time available to assess their respective programs and assist the QAM and QA Coordinator when conducting quality assurance audits of EIO programs.

For most programs this is either in the first or last quarter of the year. This is done so that assessments have a minimal impact on other required job duties. Assessments may be conducted if required due to customer or employee complaints, findings from external audits, or to check on the training of new and current staff (especially if there is a major change in federal or state regulations in between annual assessments).

The QAM is responsible for EIO program assessments, writing assessment reports, and tracking corrective actions for any deficiencies found during the audit process. The DWB Management Team, Supervisors and Team Leads may also assist with developing corrective actions, solving any disputes over corrective actions, and reviewing assessment reports.

The assessment may be either a QA assessment, managerial, or technical assessment. The Bureau may use one of several assessment tools including: quality system audits, management systems reviews, peer reviews, technical reviews, performance evaluations, data quality assessments, readiness reviews, technical systems audits, and surveillance. The applicable QA/QC measurements or tool is selected, the results of the assessment will be reported to the DWB Management Team. The DWB Management Team will review the assessment and any proposed corrective actions and approve and assist with corrective actions and disputes if necessary.

# 7.3.1 Types of DWB Assessments

**Contract/ Vendor Audits**: Done before a contractor/vendor is selected to ensure that the contractor/vendor can fulfill all aspects of the contract/ supply order on time and on budget. Also done periodically to make sure the contractor is following the schedule and that their work meets the necessary standards. Also done at the end of the contract to make sure all work is properly completed.

**Data Assessments:** A review of data to ensure that it is complete, accurate, traceable, and organized. Looks for any trends in data or data quality. Data audits are performed by the SDWIS Supervisor.

**Document Audit:** Audit of new and/or existing documents including SOPs, QAPPs, and forms to make sure that they are up to date and adhere to the most recent state and federal regulations and standards. Also makes sure that documents are properly secured, organized/ archived, distributed, and recalled if obsolete. Helps resolve/check for any discrepancies between documents. For example, are SOPs in agreement with QAPPs. Ensures that documents are written at the proper level for the users.

**Program Assessment:** Assessments are done to ensure that technical and management programs including the quality assurance program are efficiently meeting their goals and following written procedures. It also ensures that programs are meeting the needs of water systems and the public.

**Preparatory Assessments:** Assessments done to ensure that the Bureau has all the proper materials in place and up to date for an external audit.

**Safety Assessments**: Assessments are done to make sure that any necessary safety procedures are in place and being followed. Ensures that any relevant OSHA guidelines are being followed. Safety assessments are performed by the WCF Lead Chemical Hygiene Officer.

**Training Assessments**: Assessments training courses to ensure they properly cover all aspects of the job, are kept up to date with the latest SOPs, QAPPs, regulations, and technologies, and are effective.

#### 7.4 CORRECTIVE ACTIONS & IMPROVEMENTS (ACT)

The QAM will review quality-related deficiencies, non-conformances, and quality related programmatic improvements on at least an annual basis. The QAM will advise the DWB Management Team of any significant trends that need to be addressed to ensure the quality of work products and will review Quality Program goals as appropriate and necessary.

All staff working on environmental programs are encouraged to identify, plan, implement, and evaluate quality improvement activities for their areas of responsibility. Staff should prevent quality problems wherever possible and report opportunities for improvement as well as quality problems as they are identified.

Deficiencies and non-conformances should be reported to the DWB Management Team and QAM to ensure that deficiencies and non-conformances are documented and addressed appropriately. If necessary, the appropriate Group Manager will develop a plan for corrective action.

The planning and implementation Corrective Actions documents:

- Root cause (s)
- Programmatic impact
- Required corrective action(s), including action(s) needed to prevent recurrence.
- Means by which corrective action completion will be documented and verified.
- Timetable(s)
- Milestones to be used to track progress through completion.
- Individuals responsible for implementing corrective action.

Group Managers shall ensure that corrective actions are effectively implemented in a timely manner. Group Managers, Supervisors, Team Leads, and the QAM encourage staff at all levels to maintain open communication with all parties, identify process improvement opportunities and identify and propose solutions to problems. The Group Managers shall notify the QAM when corrective actions have been completed and verified to be effective and have been closed.

#### 7.5 TREND ANALYSIS & ANNUAL REPORTING

The QAM shall annually review quality-related deficiencies, assess programmatic information, improvements, and advise the advice the DWB Management Team as part of the quality assurance annual audit. At least annually, the QAM shall advise the DWB Management Team of significant trends affecting

the agency Quality Program. The QAM shall provide an annual report to the DWB Management Team's review and approval for the submission to the EPA Region 6 describing the status of the Bureau's Quality Program through QA/QC audits and assessments.

#### 7.6 DISPUTE RESOLUTION PROCESS

Resolution of quality-related disputes between individual program areas and the Bureau staff are expected to be resolved at the lowest organizational level, i.e., Bureau staff and Bureau management. Quality-related disputes that cannot be resolved at the staff level will be elevated through the QAM to the Bureau Chief.

#### 7.7 CONTINUAL IMPROVEMENT

Ideas for improving the NMED may be submitted directly to management or through the Idea Bank located on the NMED employee intranet site. The overall goal in continuous improvement of the Quality Program is to anticipate and minimize problems from arising, identify issues early on, and correct deficiencies as soon as feasible, ensuring that the corrective issue is successful in addressing the issue, and well documented.

Quality-related deficiencies shall be prevented wherever possible. Identified deficiencies shall be documented and corrected in a timely manner. Corrective actions will be verified to ensure timely and effective implementation. Efforts will be made to improve quality systems in EIO programs and QA documents. DWB staff should prevent quality problems wherever possible, report problems as they occur, and identify opportunities for improvement.