



NEW MEXICO ENVIRONMENT DEPARTMENT
GROUND WATER QUALITY BUREAU
PUBLIC INVOLVEMENT PLAN
(PIP)



Facility Name: Former A.C. Houston Lumber Co

Facility Location: 104 North Second Street
Gallup, NM 87301
Section 16, Township 15N, Range 18W

County: McKinley County

Responsible Party: A.C. Houston Lumber Company
PO Box 2236
Ketchum, ID 83340

Agency: Ground Water Quality Bureau
Pollution Prevention Section

GWQB Action: Permitting - New
DP-1900

Bureau Contact: Jason Herman, Team Leader
(505) 827-2713
Jason.herman@state.nm.us

Main bureau telephone number:
(505) 827-2900

EFFECTIVE DATE: September 18, 2019

REVISION DATE: N/A

/s/ Pamela E. Homer for Steve Pullen

Steve Pullen, Manager
Pollution Prevention Section

Element 1 – Public Involvement Plan (PIP) Overview

The New Mexico Environment Department (NMED or Department), Ground Water Quality Bureau (Bureau) has developed this PIP for the application for a Ground Water Discharge Permit for groundwater remediation at the Former A.C. Houston Lumber Site. The permit for this facility is referred to as DP-1900.

The purpose of this PIP is to plan for providing public participation opportunities and information that may be needed for the community to participate in the permitting process for this facility. This PIP identifies information about the community and resources needed by the Bureau to incorporate community participation activities into the decision-making process. This PIP is developed in accordance with the Department's *Public Participation Policy* (Policy 07-13 or Policy), and incorporates the requirements of the Policy, as well as applicable regulatory and statutory public participation requirements.

This PIP implements the “elements” set forth in the Policy. Those elements include:

1. An overview of the Public Involvement Plan for the community affected by the activity
2. Bureau contact names and contact information, specifically for Limited English Proficiency (LEP) language assistance services (e.g., translation, interpreters) or for disability accommodations
3. A summary of the regulatory public participation framework associated with discharge permits
4. A description of community/stakeholder groups based on results of a preliminary environmental justice (EJ) screening
5. Details about planned public outreach activities

In developing this PIP, community participation needs were assessed to ensure appropriate public outreach. This was accomplished by identifying whether there is a combination of environmental and demographic factors that may impact public participation (e.g., low income community, minority community, LEP individuals, linguistically isolated households).

Public involvement associated with discharge permits occurs at different stages and in different forms. Public involvement activities required by statute or regulation are mandatory and subject to statutory or regulatory deadlines. Mandatory public involvement activities and associated time requirements relevant to this PIP are noted in the *Table of Mandated Public Involvement Activities* at the end of this PIP.

The Bureau plans to conduct the public involvement activities related to the permitting process outlined in the *Table of Public Involvement Activities* below. The activity timeline and dates are tentative and subject to change.

Table of Public Involvement Activities

Activity	Date
<p>Application Notice (PN-1) See <i>Table of Mandated Public Involvement Activities</i> at the end of this PIP for details.</p>	<p>September 2019 (anticipated)</p>
<p>Placement of a hardcopy of the PIP in the local NMED office: Gallup NMED Office 911 Metro Avenue Gallup, NM 87301 (505) 722-4160</p>	<p>September 2019</p>
<p>Notice of availability of draft permit (PN-2) See <i>Table of Mandated Public Involvement Activities</i>.</p>	<p>Within 60 days of determining the application is technically complete. October 2019 (anticipated)</p>

All notices for upcoming meetings or hearings will include a statement that any person who requires assistance, an interpreter, or an auxiliary aid to participate in the process may contact a specifically identified Department person to request those services. Requested interpretation services during the meeting and accommodations or services for persons with disabilities will be arranged to the extent possible.

This PIP is a “living” document that may be amended for numerous reasons, including the consideration of public comments and feedback.

Element 2 – Bureau Contact Information

PIP Specific Contacts

The Bureau contact for this discharge permit is:
 Jason Herman, Team Leader
 NMED Ground Water Quality Bureau
 P.O. Box 5469
 Santa Fe, New Mexico 87502-5469
 (505) 827-2713 / Jason.herman@state.nm.us

Non-English Language Speaker Assistance

All public notices will contain a statement that non-English speakers may call the Bureau contact listed above and request language assistance in order to learn more about this permit or the

permitting process. Arrangements may be made for document translation or interpretation related to the permitting process as necessary and as resources allow.

Individuals with Disabilities Assistance

All public notices will contain a statement that disabled individuals may call the Bureau contact listed above and request assistance needed to participate in activities associated with the permitting process.

The following information will be provided in public notices so that hearing-impaired callers can contact the Bureau and ask questions about the activity or proceeding: Toll-free numbers are available for TDD or TTY users to access the New Mexico Relay network (for deaf or hearing-impaired callers), 1-800-659-1779; TTY users: 1-800-659-8331.

Websites

Outreach materials and notices will include links to the following website, where the Bureau's public notices and PIP information are posted:

Ground Water Quality Bureau – <https://www.env.nm.gov/gwqb/public-notice/>

Element 3 – Regulatory Framework for Public Participation Related to the Permitting Process

The public participation regulatory framework associated with the permitting process is identified in the *Table of Mandated Public Involvement Activities* at the end of this PIP. The Table identifies activities subject to statutory or regulatory deadlines, the associated regulatory requirements, and the associated dates or time periods.

Element 4 – Description of Community/Stakeholder Groups Based on the EJSCREEN

EJSCREEN Summary

To provide for adequate public participation opportunities and meaningful involvement of persons in the permitting process, the affected communities must first be identified, informed about proposed environmental actions affecting the community, and invited to share their comments and concerns. The EJSCREEN tool developed by the U.S. Environmental Protection Agency (EPA) helps identify communities that are low income, have minority populations, and have limited English proficiency that may benefit from a variety of approaches for notification and outreach communication. This information is used to help plan for the community's involvement in the public process for environmental activities or actions. In addition to the EJSCREEN results, the Bureau may consider additional information such as the U.S. Census Bureau website or NMED's EJ Mapping Tool.

The Bureau considers the affected community to be those persons living within a 4-mile radius of the discharge site. The results of the EJSCREEN American Community Survey (ACS) Summary Report (attached to this PIP) are summarized in the table below.

EJSCREEN Results for the Affected Community

Total population	21,381
Total number of households	6,441
Percentage minority population	78%
Percentage Hispanic population	37%
Percentage of the population by race	Population reporting one race: White: 42% Black: 1% American Indian: 38% Asian: 2% Pacific Islander: 0% Some Other Race: 11%
Total number of persons greater than the age of five who speak English “less than very well”	1,292
Percentage of persons greater than the age of five who speak English “less than very well”	7%
Total number of linguistically isolated households	322
Percentage of linguistically isolated households (Total number of linguistically isolated households ÷ total number of households) X 100	5%
Languages by percentage in linguistically isolated households	Spanish:46% Other Indo-European languages:6% Asian-Pacific Island languages:.....0% Other languages:48%
Percent linguistically isolated population, New Mexico*:	5.4%
Per capita income	\$17,459
Per capita income, USA**	\$29,979

* U.S. Census Bureau. 2011-2015 American Community Survey 5-Year Estimates, Table S1602. Limited English Speaking Households. https://factfinder.census.gov/bkmk/table/1.0/en/ACS/15_5YR/S1602/0400000US35 (date of access: 7/26/2018).

** U.S. Census Bureau. 2015 American Community Survey 1-Year Estimates, Table S0201. Selected Population Profile in the United States. https://factfinder.census.gov/bkmk/table/1.0/en/ACS/15_1YR/S0201/0100000US (date of access: 7/26/2018).

The EJSCREEN results indicate that 5% of households are linguistically isolated. Slightly less than half of those households speak Spanish, and slightly less than half are assumed to speak Native American languages. The Bureau plans to conduct public outreach in accordance with the *Table of Mandated Public Involvement Activities* at the end of this PIP, and to conduct additional outreach to the Navajo Nation and Zuni Pueblo, as described in Element 5.

Element 5 – Detailed Actions and Outreach Activities with the Affected Public

Public involvement activities required by statute or regulation for this permitting action are listed in the *Table of Mandated Public Involvement Activities* at the end of this document.

Public Participation – Outreach Activities

The Bureau will conduct the following outreach activities during this permitting process:

- Placement of this PIP on the Bureau website and in nearby NMED field office
- Postal mailing and email notices
- Newspaper notices
- Notice posted on NMED website

Newspapers to be utilized in the notification process include:

- Statewide circulation (English): Albuquerque Journal
- Local circulation (English): Gallup Independent – McKinley County

Local, state, and federal government agencies, tribal entities, and land grant officials will be notified about the permitting process. A list of the agencies and officials notified can be provided upon request.

Indian Tribes, Pueblos and Nations will be notified about the permitting action through the contacts maintained by the Indian Affairs Department at the following URLs:

<http://www.iad.state.nm.us/apaches.html>

<http://www.iad.state.nm.us/navajo.html>

<http://www.iad.state.nm.us/pueblos.html>

Because of the proximity of Navajo Nation and Zuni Pueblo, a courtesy email will be sent to the environmental director or manager of Zia Pueblo and the Navajo Nation Environmental Protection Agency. Emails will also be sent to the following Chapter Governments of the Navajo Nation:

- Rock Springs
- Twin Lakes/ Bahast' ah'

Timelines and methods for submitting public comments are specified in the *Table of Mandated Public Involvement Activities*. Final discharge permit documents will be available from the Bureau's contact identified in Element 2 of this PIP.

Postal Mailing or E-Mailing of Notices to Persons on the Facility-Specific Mailing List

The Bureau solicits the names and contact information of interested parties with all public notices. The Bureau maintains those names on a Facility-Specific Mailing List and provides the individuals with information about regulatory activities for the facility. Individuals, organizations, and other interested parties are added to the mailing list as requested. All public notices will contain a statement directing interested individuals to contact the Bureau contact for this permit if they want to be added to the facility specific mailing list.

Other means of outreach such as fliers announcing public comment periods and/or public meetings or hearings may be posted in locations throughout the community (e.g., local businesses, schools, libraries) and on the Department's website, at the Bureau's discretion after consideration of public interest and input.

Attachments

- LEP Assessment
- A copy of the EJSCREEN ACS Summary Report, and a map showing the area evaluated

Table of Mandated Public Involvement Activities

Activity	Dates
<p>Application Notice (PN-1): The first notice of the Bureau’s receipt of the permit application – applicant’s obligations at 20.6.2.3108.B and C NMAC – Bureau’s obligations at 20.6.2.3108.E NMAC</p> <ul style="list-style-type: none"> • Signs (PN-1 synopsis¹ in English and Spanish) - Applicant obligation • Mailings to owners of nearby properties - Applicant obligation • Newspaper display ads (PN-1 synopsis in English and Spanish)- Applicant obligation • NMED website https://www.env.nm.gov/qwqb/public-notice/ • Notice to government agencies • Notice to interested parties 	<p>Within 30 days of the department deeming the application administratively complete</p>
<p>Permit Notice (PN-2): Notice to the public of the availability of a draft permit for a 30-day review and comment period – the notice will outline the process for requesting a public hearing – obligation at 20.6.2.3108.H through J NMAC</p> <ul style="list-style-type: none"> • NMED website https://www.env.nm.gov/qwqb/public-notice/ • Newspaper legal ads • Notification of interested parties • Notice to government agencies • Notice to Indian Tribes, Pueblos and Nations 	<p>Within 60 days of the department determining the application is technically complete and drafting a permit.</p>
<p>Public Hearing Notice (if required): Upon the Department’s determination that there is substantial public interest in the permit – obligation at 20.6.2.3108.M NMAC. Notice includes information on how to participate in the hearing, and how to request an interpreter or auxiliary aid if needed.</p> <ul style="list-style-type: none"> • NMED website https://www.env.nm.gov/qwqb/public-notice/ • Newspapers • Notice to interested parties • Notice to government agencies • Notice to Indian Tribes, Pueblos and Nations 	<p>Notice of the hearing shall occur at least 30 days prior to the hearing.</p>

¹ Suitable for display, the abbreviated format of the PN-1 synopsis does not contain all the information provided by a full public notice, e.g., language assistance or non-discrimination information.

Location: User-specified point center at 35.528346, -108.742595
 Ring (buffer): 4-mile radius
 Description: DP-1900 AC Houston Lumber Co

Summary of ACS Estimates		2012 - 2016
Population		21,381
Population Density (per sq. mile)		415
Minority Population		16,779
% Minority		78%
Households		6,441
Housing Units		8,068
Housing Units Built Before 1950		1,229
Per Capita Income		17,459
Land Area (sq. miles) (Source: SF1)		51.50
% Land Area		100%
Water Area (sq. miles) (Source: SF1)		0.00
% Water Area		0%

	2012 - 2016 ACS Estimates	Percent	MOE (±)
Population by Race			
Total	21,381	100%	705
Population Reporting One Race	20,150	94%	1,894
White	8,976	42%	549
Black	215	1%	113
American Indian	8,188	38%	687
Asian	481	2%	154
Pacific Islander	18	0%	17
Some Other Race	2,273	11%	374
Population Reporting Two or More Races	1,230	6%	301
Total Hispanic Population	7,955	37%	609
Total Non-Hispanic Population	13,425		
White Alone	4,602	22%	374
Black Alone	182	1%	113
American Indian Alone	7,479	35%	690
Non-Hispanic Asian Alone	397	2%	104
Pacific Islander Alone	18	0%	17
Other Race Alone	0	0%	11
Two or More Races Alone	747	3%	241
Population by Sex			
Male	10,085	47%	446
Female	11,296	53%	389
Population by Age			
Age 0-4	2,296	11%	225
Age 0-17	6,973	33%	322
Age 18+	14,408	67%	390
Age 65+	2,558	12%	177

Data Note: Detail may not sum to totals due to rounding. Hispanic population can be of any race.
 N/A means not available. Source: U.S. Census Bureau, American Community Survey (ACS) 2012 - 2016.

Location: User-specified point center at 35.528346, -108.742595

Ring (buffer): 4-mile radius

Description: DP-1900 AC Houston Lumber Co

	2012 - 2016 ACS Estimates	Percent	MOE (±)
Population 25+ by Educational Attainment			
Total	12,255	100%	445
Less than 9th Grade	1,019	8%	121
9th - 12th Grade, No Diploma	1,638	13%	151
High School Graduate	3,108	25%	157
Some College, No Degree	4,002	33%	276
Associate Degree	973	8%	134
Bachelor's Degree or more	2,488	20%	167
Population Age 5+ Years by Ability to Speak English			
Total	19,084	100%	573
Speak only English	13,320	70%	546
Non-English at Home ¹⁺²⁺³⁺⁴	5,765	30%	363
¹ Speak English "very well"	4,473	23%	349
² Speak English "well"	584	3%	113
³ Speak English "not well"	540	3%	114
⁴ Speak English "not at all"	169	1%	101
³⁺⁴ Speak English "less than well"	708	4%	121
²⁺³⁺⁴ Speak English "less than very well"	1,292	7%	146
Linguistically Isolated Households*			
Total	322	100%	78
Speak Spanish	149	46%	68
Speak Other Indo-European Languages	19	6%	20
Speak Asian-Pacific Island Languages	0	0%	11
Speak Other Languages	154	48%	70
Households by Household Income			
Household Income Base	6,441	100%	150
< \$15,000	1,739	27%	123
\$15,000 - \$25,000	737	11%	89
\$25,000 - \$50,000	1,097	17%	91
\$50,000 - \$75,000	1,279	20%	123
\$75,000 +	1,589	25%	127
Occupied Housing Units by Tenure			
Total	6,441	100%	150
Owner Occupied	3,817	59%	132
Renter Occupied	2,624	41%	123
Employed Population Age 16+ Years			
Total	15,128	100%	526
In Labor Force	8,691	57%	383
Civilian Unemployed in Labor Force	696	5%	139
Not In Labor Force	6,437	43%	289

Data Note: Detail may not sum to totals due to rounding. Hispanic population can be of any race.

N/A means not available. Source: U.S. Census Bureau, American Community Survey (ACS)

*Households in which no one 14 and over speaks English "very well" or speaks English only.

Location: User-specified point center at 35.528346, -108.742595

Ring (buffer): 4-mile radius

Description: DP-1900 AC Houston Lumber Co

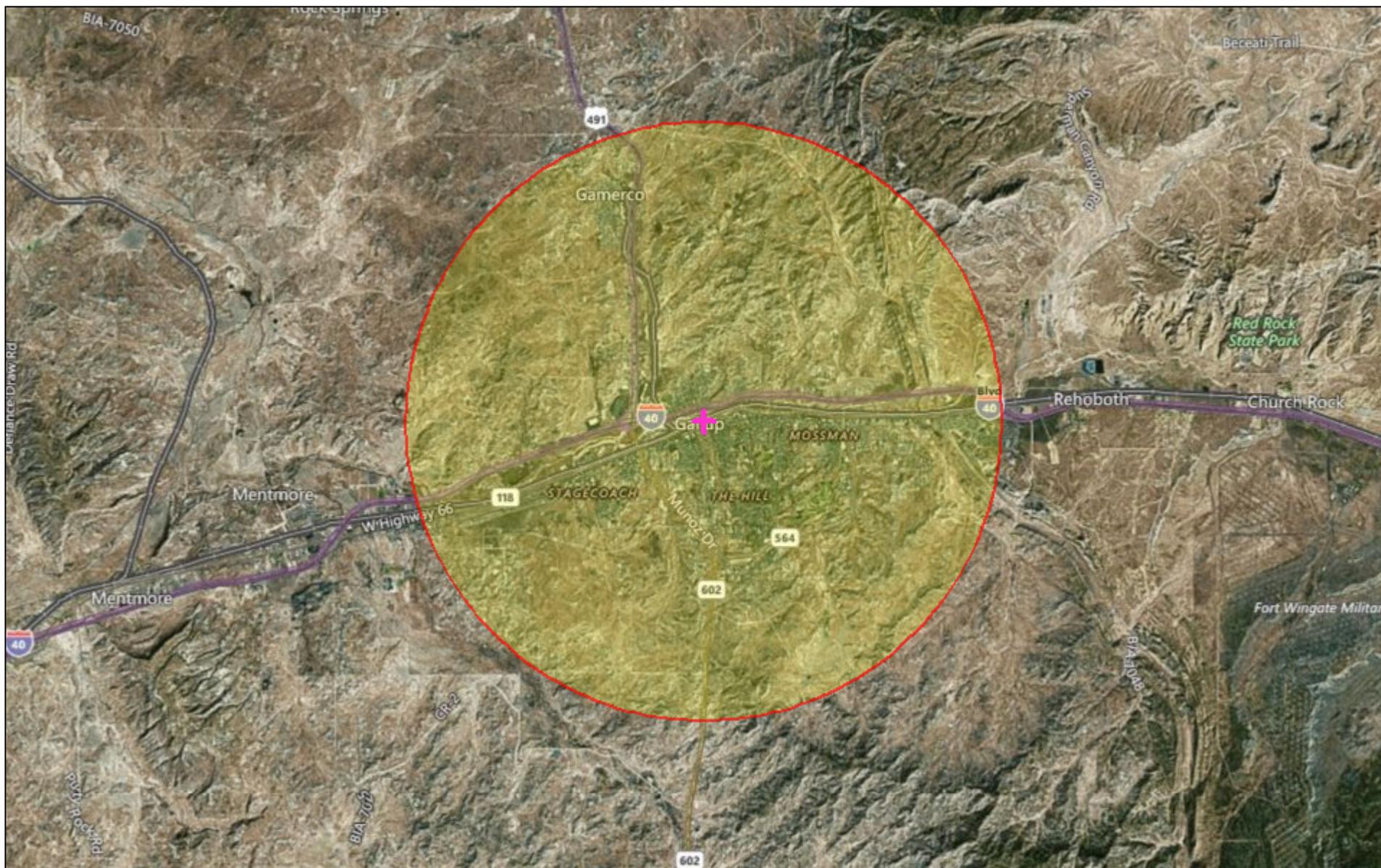
	2012 - 2016 ACS Estimates	Percent	MOE (±)
Population by Language Spoken at Home*			
Total (persons age 5 and above)	17,884	100%	782
English	12,556	70%	640
Spanish	2,516	14%	437
French	43	0%	33
French Creole	N/A	N/A	N/A
Italian	N/A	N/A	N/A
Portuguese	N/A	N/A	N/A
German	24	0%	56
Yiddish	N/A	N/A	N/A
Other West Germanic	N/A	N/A	N/A
Scandinavian	N/A	N/A	N/A
Greek	N/A	N/A	N/A
Russian	N/A	N/A	N/A
Polish	N/A	N/A	N/A
Serbo-Croatian	N/A	N/A	N/A
Other Slavic	N/A	N/A	N/A
Armenian	N/A	N/A	N/A
Persian	N/A	N/A	N/A
Gujarathi	N/A	N/A	N/A
Hindi	N/A	N/A	N/A
Urdu	N/A	N/A	N/A
Other Indic	N/A	N/A	N/A
Other Indo-European	137	1%	100
Chinese	57	0%	64
Japanese	N/A	N/A	N/A
Korean	4	0%	16
Mon-Khmer, Cambodian	N/A	N/A	N/A
Hmong	N/A	N/A	N/A
Thai	N/A	N/A	N/A
Laotian	N/A	N/A	N/A
Vietnamese	0	0%	16
Other Asian	0	0%	16
Tagalog	61	0%	61
Other Pacific Island	N/A	N/A	N/A
Navajo	N/A	N/A	N/A
Other Native American	N/A	N/A	N/A
Hungarian	N/A	N/A	N/A
Arabic	163	1%	183
Hebrew	N/A	N/A	N/A
African	N/A	N/A	N/A
Other and non-specified	2,312	13%	521
Total Non-English	5,328	30%	977

Data Note: Detail may not sum to totals due to rounding. Hispanic population can be of any race.

N/A means not available. Source: U.S. Census Bureau, American Community Survey (ACS) 2012 - 2016.

*Population by Language Spoken at Home is available at the census tract summary level and up.

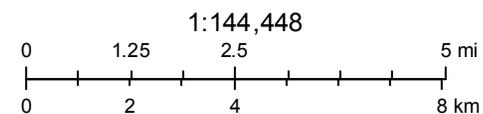
DP-1900 AC Houston Lumber Co



September 16, 2019

 Buffer Area

 Digitized Point



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